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THE DIRECTOR OF CENTRAL INTELLIGENCE

WASHINGTON, D. C. 20505

Intelligence Community Staff

IC 76-2465

MEMORANDUM FOR THE NATIONAL FOREIGN INTELLIGENCE BOARD

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FROM :   
Deputy to the DCI for the Intelligence Community  
SUBJECT: Community Organization for Nuclear Proliferation  
Intelligence

1. There are three major nuclear proliferation tasks before the Intelligence Community--to designate a single focal point and coordinator for proliferation intelligence; to formulate a strategy for intelligence collection, production and data base development which is keyed to the needs of policymakers; and to develop a mechanism which provides for efficient and responsive integration of the Community's efforts. The NFIB directed the Intelligence Community Staff, in coordination with the D/DCI/NI and other appropriate elements in government, to prepare proposals on organizational structure and a collection strategy (NFIB-M-10, 2 December 1976). This memorandum addresses organizational structure.

2. ERDA has proposed that two high-level interagency committees be established (see NFIB-D-32.1/16, 29 November 1976), a Proliferation Users Group (PUG) and a Proliferation Intelligence Coordinating Committee (PICC):

-- The PUG would coordinate user tasking of the Community and would report to the appropriate White House/NSC policy level. As such, establishment of the PUG is beyond the NFIB purview, but such a group clearly would enhance the interaction of users and the Community. To further this interaction, the IC Staff is convening a meeting early in January of key users and producers of proliferation intelligence.

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-- The purpose of the PICC, as proposed by ERDA, is to provide integrated intelligence data and assessments in a form which is of greatest utility to users. The ERDA proposal lists detailed responsibilities of the PICC and four alternative organizational structures.

3. The IC Staff has examined the ERDA alternatives and others, and recommends the appointment of a full-time National Intelligence Officer for Nuclear Proliferation (NIO/NP), for a period of one year. The NIO/NP would provide strong and concentrated leadership to the Community for improving proliferation intelligence during a period in which nuclear proliferation and related issues are certain to receive increased priority by the new Administration. At the end of one year, the NIO/NP, in coordination with the IC Staff and other appropriate elements of the Community, would make further recommendations to the NFIB concerning organizational structure for nuclear proliferation intelligence.

4. The duties of the NIO/NP are listed in the attachment; they include all duties assigned to the PICC in ERDA's proposal. In brief, these duties would be as follows:

-- To serve as the focal point for user-Community interaction on nuclear proliferation.

-- To formulate strategies for collection, production and data base development, in conjunction with the appropriate Community elements, and to expedite implementation of approved strategies. The NIO/NP would work closely with the IC Staff on those aspects of the strategies related to collection coordination or which have major resource implications.

-- To exercise leadership and coordination in the Community for production of national intelligence on proliferation.

-- To develop (in coordination with appropriate Community elements) recommendations for improvements in the organizational structure for nuclear proliferation intelligence.

5. To provide a ready mechanism for coordinating Community efforts and for assisting the NIO/NP, the IC Staff recommends establishing an Ad Hoc Proliferation Intelligence Working Group, to be organized by the NIO/NP and to be composed of representatives from CIA, State/INR, NSA, DIA, ERDA and the intelligence organizations of the Services. Other representatives could be added as

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necessary by the NIO/NP. Members of the Working Group should be able to address management and resource issues from the perspective of their organizations, as well as matters of substantive intelligence. The IC Staff does not recommend establishing at this time a PICC, as proposed by ERDA. The NIO/NP should, however, address this issue with the IC Staff and other Community elements at a later date.

6. The IC Staff was also directed by NFIB to develop a collection strategy for nuclear proliferation intelligence. If the recommendation for an NIO/NP is adopted, it would be this officer's responsibility to develop the collection strategy in consultation with the NFIB agencies and JAEIC, working closely with the IC Staff.

7. In sum, it is recommended that NFIB approve the following organizational initiatives for nuclear proliferation intelligence:

-- The DCI should appoint a full-time NIO for nuclear proliferation, for a period of one year. ✓

-- An Ad Hoc Proliferation Intelligence Working Group should be established to assist the NIO/NP in coordinating Community efforts. The Working Group should consist of representatives of CIA, State/INR, NSA, DIA, ERDA and the intelligence organizations of the Services; the NIO/NP may add other representatives as necessary.

-- The NIO/NP, in coordination with the IC Staff and other Community elements, is to make further recommendations to the NFIB concerning changes in the Community organization for nuclear proliferation intelligence, in light of the needs of users and the collection, production and data base strategies.

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ATTACHMENT

DUTIES OF THE PROPOSED NATIONAL INTELLIGENCE

OFFICER FOR NUCLEAR PROLIFERATION

1. Maintain awareness of current needs of proliferation intelligence users as well as related US and international policy initiatives in order to assure that the form and content of intelligence products bear most directly on the questions of major importance.
2. Develop, in coordination with appropriate Community elements, strategies for collection, production and data base development, to include:
  - Worldwide stocks and flows of plutonium.
  - Foreign nuclear explosive device and weapon development programs in non-nuclear weapon states.
  - Integration of analysis of technical capabilities of non-nuclear weapon states with political, economic and military assessments.
3. In conjunction with appropriate Community elements, produce national intelligence on nuclear proliferation, including assessments of the implications of proliferation-related activities for US national security.
4. Ensure the maintenance of a proliferation watch of selected countries to provide early warning of proliferation-related activities that might require US actions.
5. Ensure that Community efforts in nuclear proliferation intelligence are complementary and fully responsive to user needs. Recommend, as appropriate, changes to the Community organization for proliferation intelligence.
6. Work with appropriate Community elements to establish or revise priorities for various aspects of proliferation intelligence.
7. Evaluate, in coordination with the Intelligence Community Staff, and recommend revisions to the Community's proliferation intelligence program objectives and activities to reflect evolving intelligence requirements to support users.

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<b>Remarks:</b>  The NFIB asked the IC Staff to propose a revised Community organizational structure for nuclear proliferation by the end of December 1976. We are recommending appointment of a full-time NIO for nuclear proliferation for a period of one year to continue the momentum currently building in this area, with further recommendations on Community organization to be deferred until detailed collection, production and data base strategies are better defined.				
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